

# SPECIAL BOARD MEETING REMOTE MEETING HELD VIA TELECONFERENCE

The President of the Board of Commissioners has determined that an in-person meeting or a meeting conducted pursuant to the Open Meetings Act is not practical or prudent because of the COVID-19 disaster.

(As permitted by Public Act 101-0640)

Citizens may participate in the zoom meeting by going to the following web address: https://us02web.zoom.us/j/85889942842?pwd=TWdrNXUxS3NpbURPdmgrd2xpMHBVUT09

For online video access, please use the following Meeting ID and Password when prompted:

Meeting ID: 858 8994 2842

Passcode: 955382

Alternatively, the meeting may be accessed by telephone at: 1-312-626-6799, If prompted for the following items, please enter:

Meeting ID: 858 8994 2842, followed by the # symbol

Password: 955382, followed by the # symbol

Citizens will be offered an opportunity to speak to the Board during the public comment portion. To facilitate this and not have individuals speaking over one another, the Park District kindly requests that individuals wishing to address the Board via the conference line during public comment notify the Park District via email, as noted below, of their intent to address the Board. Alternatively, citizens may submit public comments by email prior to the Board meeting, to be announced by the Park Board President during the public comment portion of the meeting. Email submissions (notice of intent to speak or comment via email) should be submitted by Noon on Wednesday, September 28, 2022, and sent to joe.deluce@champaignparks.org.

Wednesday, September 28, 2022 5:30 p.m.

- A. CALL TO ORDER
- **B. COMMENTS FROM THE PUBLIC**
- C. CONSENT AGENDA

All items appearing below are considered routine by the Board and shall be enacted by one motion. If discussion is desired, that item shall be removed and discussed separately. *(Roll Call Vote)* 

1. Approval of Minutes of the Special Board Meeting, August 10, 2022

#### D. NEW BUSINESS

- 1. Approval of a Resolution Appointing Tina Davis to the Board of Directors of the Champaign Parks Foundation for the Remainder of a for the remainder of a three-year term expiring May 2025.
  - Staff recommends that Tina Davis be appointed to the Champaign Parks Foundation Board of Directors, for the remainder of a two-year term expiring May 2025. (*Roll Call Vote*)
- 2. <u>Approval of Temporary Construction Easement for Ameren Illinois at Garden Hills Park</u> Staff recommends approval of entering into the temporary easement agreement, pending review by Park District legal counsel.

Special Board Meeting September 28, 2022 Page 2

#### **E. OLD BUSINESS**

1. Approval of Acceptance of Interim GASB 75 Actuarial Valuation Report for FYE2022 Ending April 30, 2022

Staff recommends the Board accept the FYE2022 GASB 75 Actuarial Valuation report as presented. (*Roll Call Vote*)

#### F. DISCUSSION ITEMS

- 1. FY23 Operating Budget Virginia Theatre
- 2. Rules and Regulations Ordinance Compiled Public Comments

#### G. COMMENTS FROM COMMISSIONERS

#### H. EXECUTIVE SESSION

The Board will convene into Executive Session under the Illinois Open Meetings Act, specifically 5 ILCS 120/2(c)(1) The appointment, employment, compensation, performance, discipline, or dismissal of specific employees of the public body; and (c)(6) The setting of a price for sale or lease of property owned by the public body.

#### I. RETURN TO REGULAR MEETING

#### J. EXECUTIVE SESSION ACTION ITEM

1. Action if Any on Matters Addressed in Executive Session

#### K. ADJOURN

#### CHAMPAIGN PARK DISTRICT MINUTES OF THE SPECIAL BOARD MEETING **BOARD OF PARK COMMISSIONERS** August 10, 2022

The Champaign Park District Board of Commissioners held the Special Board Meeting on Wednesday, August 10, 2022 at 5:30 p.m. at the Bresnan Meeting Center, 706 Kenwood Road, Champaign, Illinois, and online due to President Miller's determination that an in-person meeting or a meeting conducted pursuant to the Open Meetings Act was not practical or prudent because of the COVID-19 disaster. The Special Board Meeting was held pursuant to published notice duly given. President Miller presided over the meeting. The eight individuals identified below were physically present at the meeting. Citizens were given the opportunity to participate in the teleconference at the

https://us02web.zoom.us/j/89438812005?pwd=bIVFTkVyKzVOcHk4bkhOS3hFK3N3dz09 or by calling 312-626-6799. Citizens were also offered the opportunity to submit comments or questions by email prior to the meeting. Those comments were to be announced by President Miller during the public comment portion of the meeting. Email submissions were solicited from the public through a notice of intent to speak or comment to be submitted by noon on Wednesday, August 10, 2022 to be sent to the Executive Director of the Park District at: joe.deluce@champaignparks.org. There were no email comments or questions submitted by citizens for consideration by the Board.

Present in person: President Kevin J. Miller, Vice President Craig W. Hays, Commissioners Barbara J. Kuhl, Jane L. Solon, Timothy P. McMahon, and Attorney Guy C. Hall.

Chuck Balling and Barbara Cremin from GovHR USA were also in-person attendees.

#### Call to Order

President Miller called the meeting to order at 5:30 p.m.

#### **Comments from the Public**

None.

#### **Executive Session**

Vice President Hays moved pursuant to the basis set forth below to convene into Executive Session. The motion was seconded by Commissioner McMahon. Upon roll call, the vote was as follows: Commissioner Kuhl – yes; Vice President Hays – yes; Commissioner McMahon – yes; Commissioner Solon – yes; and President Miller - yes. The motion passed 5-0. The Board convened into Executive Session under the Illinois Open Meetings Act, specifically 5 ILCS 120/2(c)(1) for the discussion of the appointment, employment, compensation, discipline, performance, or dismissal of specific employees of the public body, or legal counsel for the public body.

#### **Return to Special Meeting**

Following the adjournment of the Executive Session, the Board reconvened in open meeting.

#### Adjourn to Regular Meeting

There being no further business to come before the Board at the Special Meeting, Commissioner McMahon made a motion to adjourn the meeting. The motion was seconded by Commissioner

Solon. Upon roll call, the vote was as follows: Commyes; President Miller - yes; and Commissioner Solon was adjourned at 6:52 p.m.	• •
Approved	
Kevin J. Miller, President	Jarrod Scheunemann, Secretary



#### **REPORT TO PARK BOARD**

FROM: Joe DeLuce, Executive Director

DATE: September 28, 2022

**SUBJECT: Foundation Board Member Appointee** 

#### Background

Currently there are three vacancies on the Foundation Board so staff and Board members have been actively seeking new members to serve; members who are willing to help fulfill the mission of providing philanthropic support for the Champaign Park District. Upon receiving a recommendation from another staff member, Ms. Auteberry had the opportunity to meet with Tina Davis, whose information is presented below.

#### **Employer**

Ms. Davis is a District Director for Northwestern Mutual-McClure Network Office in Champaign. She has been with the company for nearly 18 years and grown considerably in her position, venturing now into an additional role with Northwestern, building a program that focuses on women and business.

#### **Boards and committees**

Wishes on Wheels/2017-Present Twin City Derby Girls/2010-2012 DE&I Committee @ NM/2017-2019

#### Education/Training/Certificates/Awards

Parkland College State of IL Life & Health Insurance License FINRA Series 6, 63, 26 registrations

Ms. Davis cares deeply about the community and the benefits of a strong Park District. She believes in transparency, loyalty, collaboration and seeking ways to help the Foundation fulfill its mission. Through the various committees on which she's served and her job, she has a strong background in fundraising, event coordination, community service, public relations and communications.

#### **Prior Board Action**

N/A

#### **Budget Impact**

None

#### **Recommended Action**

During their regular board meeting on Monday, September 12, 2022, the Champaign Park Foundation Board of Directors voted unanimously in favor of forwarding Tina Davis name to the Champaign Park District Board of Commissioners for consideration of appointment to the Champaign Parks Foundation Board of Directors, for the remainder of a three-year term expiring May, 2025.

Prepared by: Reviewed by:

Laura C. Auteberry
Development Director

Joe DeLuce, MS, CPRP
Executive Director

# RESOLUTION REAPPOINTING DIRECTORS TO THE CHAMPAIGN PARKS FOUNDATION

**WHEREAS**, the Champaign Park District Board of Commissioners formed the Champaign Parks Foundation, a not for profit corporation, duly authorized to transact business in the State of Illinois;

**WHEREAS**, the Champaign Parks Foundation was formed for the purpose of creating and carrying out a capital campaign and accepting and managing donations and gifts for the benefit of the Champaign Park District, including without limitation, land, cash and marketable securities;

**WHEREAS**, the Champaign Park District's appointed Commissioner liaison and Executive Director serve on the Board of Directors as voting members in addition to the other appointed Board members;

**WHEREAS**, the Champaign Park District's Board of Commissioners is to appoint Champaign Parks Foundation Board members to serve terms as set forth in the bylaws; and

WHEREAS, the Board of Commissioners has contacted community members who have shown an interest in the success of the Champaign Park District, its facilities and services, as well as serving on the Champaign Parks Foundation Board of Directors.

**NOW, THEREFORE, BE IT RESOLVED**, that the Champaign Park District Board of Commissioners hereby appoints Tina Davis for the remainder of a three-year term expiring in May of 2025.

**APPROVED** by the Board of Commissioners of the Champaign Park District this 28<sup>th</sup> day of September 2022.

Kevin J. Miller President	Jarrod Scheunemann, Secretary



#### **REPORT TO PARK BOARD**

FROM: Joe DeLuce, Executive Director

DATE: September 26, 2022

**SUBJECT: Temporary Construction Easement at Garden Hills Park** 

#### Background

Ameren Illinois plans to reroute an underground natural gas main beneath I-74. The entire permanent infrastructure will be within the Bloomington Road right-of-way, but the gas company is requesting temporary space for construction and installation of this north-south main as shown in PDF attachment. The easement area would be used primarily for fabrication and staging of the pipe. Toward the north end of the easement, temporary excavation and directional boring equipment will feed the pipe segments to their specified depth. Easement terms are governed per Park District Ordinance 459, including restoration of landscape. In the interest of time, staff requests that the easement be granted, pending Park District Attorney review.

#### **Prior Board Action**

No prior Board action has been taken regarding this easement request.

#### **Budget Impact**

Park District will receive easement fee and Attorney's fee recovery in accordance with Park District Ordinance 459.

#### Recommended Action

Staff recommends entering into the easement agreement pending Attorney review and approval.

Prepared by: Reviewed by:

Andrew Weiss Joe DeLuce

Director of Planning Executive Director

#### **REMS INFORMATION**

Agreement ID: Project ID:

#### TEMPORARY CONSTRUCTION EASEMENT

1701 Bloomington Rd Champaign, IL 61821 PIN: 41-20-02-154-017

Grantor also conveys the right of ingress and egress to and over the Easement Area and premises of Grantor adjoining the same, for all purposes herein stated; together with the right to trim, control the growth, cut and remove or cause to be removed at any time and from time to time, by any means, any and all brush, bushes, saplings, trees, roots, undergrowth, rock, overhanging branches, and other obstructions upon, over, and under the surface of said Easement Area and of the premises of Grantor adjoining the same deemed by Grantee to interfere with the exercise and enjoyment of Grantee's rights hereunder; together with the right to erect and use construction equipment at said Easement Area.

IT IS UNDERSTOOD that the Easement rights herein granted shall terminate upon completion of the construction project referenced above.

IT IS ALSO UNDERSTOOD that the Easement herein granted does not convey any right or interest in Grantor's property, except as stated herein, nor prevent Grantor from the use of its property, provided however, that such use does not interfere with the Grantee's exercise of the Easement rights hereinabove conveyed.

In addition, in consideration of the grant of easement contained herein, the Grantee, its successors and assigns agree to the following conditions of entry:

<u>DAMAGE TO PROPERTY</u>: Grantee shall exercise care to avoid damaging the property in any manner not consistent with the purpose for which this agreement is issued. Grantee shall be responsible for actual damages (except the trimming, controlling of growth, cutting, and removal of trees and other vegetation) occurring as a result of the Grantee's exercise of the Easement rights hereinabove conveyed and shall reimburse the owner thereof for such loss or damages.

<u>COOPERATION WITH GRANTOR</u>: Grantee shall at all times cooperate with Grantor and comply with reasonable requests not inconsistent with the purpose for which this agreement is issued.

<u>RESTORATION</u>: Grantee shall spread material uniformly over the construction site, seed, and fertilize, if applicable. Upon completion of the construction project, Grantee, shall clean the Easement Area of all rubbish, excess material, temporary structures, and equipment. Grantee shall restore the Easement Area to a condition substantially similar to its condition immediately preceding Grantee's above-referenced construction project.

Grantor, for itself, its successors and assigns, does hereby warrant and covenant unto Grantee, (1) that Grantor is the owner of the Easement Area and has the full right and authority to grant this Easement, (2) that Grantee may quietly enjoy the Easement for the purposes herein stated, and (3) that Grantor will not create or permit any building or other obstruction or condition of any kind or character upon Grantor's premises that will interfere with the Grantee's exercise and enjoyment of the Easement rights hereinabove conveyed.

Grantor hereby waives and releases any and all homestead and other marital rights it may have pursuant to Illinois law.

This Easement shall be governed by the laws of the State of Illinois.

IN WITNESS WHEREOF, the Grantor has hereunto caused this Temporary Construction Easement to be executed on the date hereinabove written.

Ву:	 	 
Name:		
14amo	 	 • • • • • • • •
Title:		

**Champaign Park District** 

#### ALL PURPOSE NOTARY ACKNOWLEDGMENT

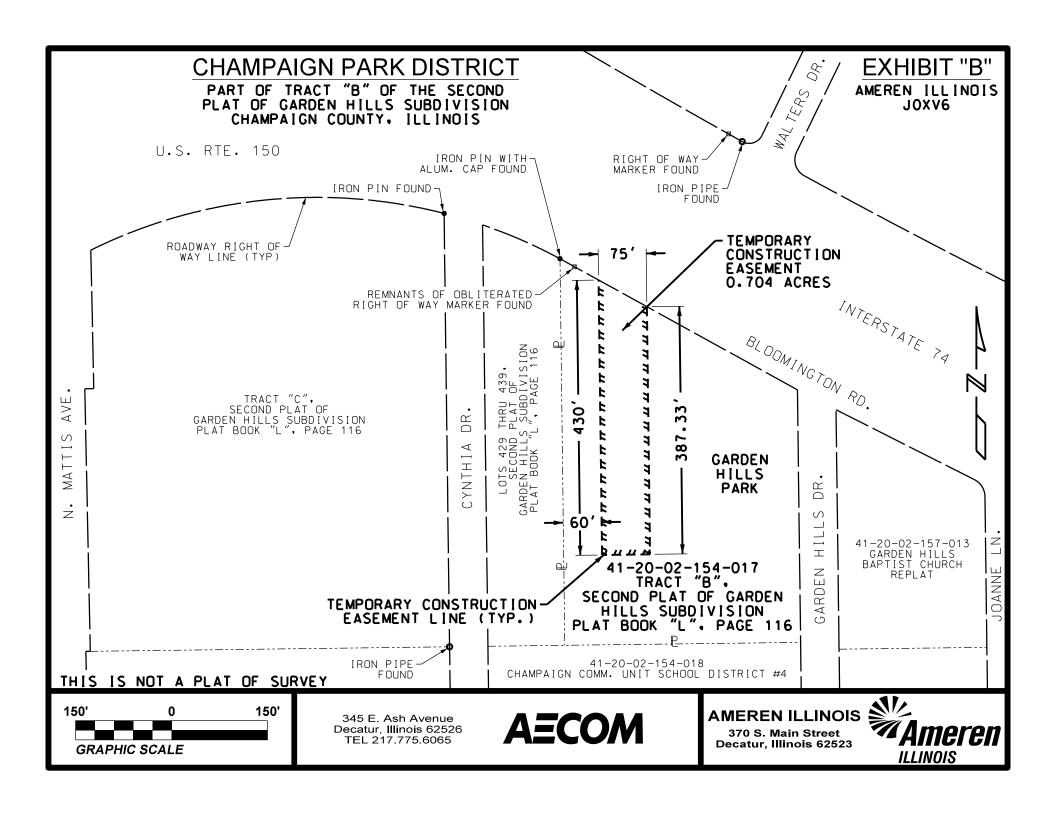
COUNTY OF CH	( 99			
	_day of tate, personally appeared (prin			dersigned, a Notary Public
that he/she/they	be the person described in and executed the same as his/h the instrument the person(s) strument.	ner/their aut	thorized capacity(ies	s), and that by his/her/their
	Capacity (	Claimed By	Signator(s)	
Individual(s) Trustee(s) Executor(s) Administrator(s) Attorney-In-Fact Conservator(s) Guardian(s)	Corporate Title(s) of Officer(s):	Limite	ed Liability Company s)/Manager(s):	Partner(s) Limited Partnership General Partnership Other (Specify Below):
		_		
My Commission	Expires		Notary Public	
Prepared By:	Terry Kittle Shawnee Professional Service 104 South 4 <sup>th</sup> St / PO Box 12 Vienna, IL 62995			
Return To:	Terry Kittle Shawnee Professional Servic 104 South 4 <sup>th</sup> St / PO Box 12 Vienna, IL 62995			
CON WO#: J0XV6 Facility Name: Lat: 40.1387694 09/26/2022	4, Long: -88.2742036			

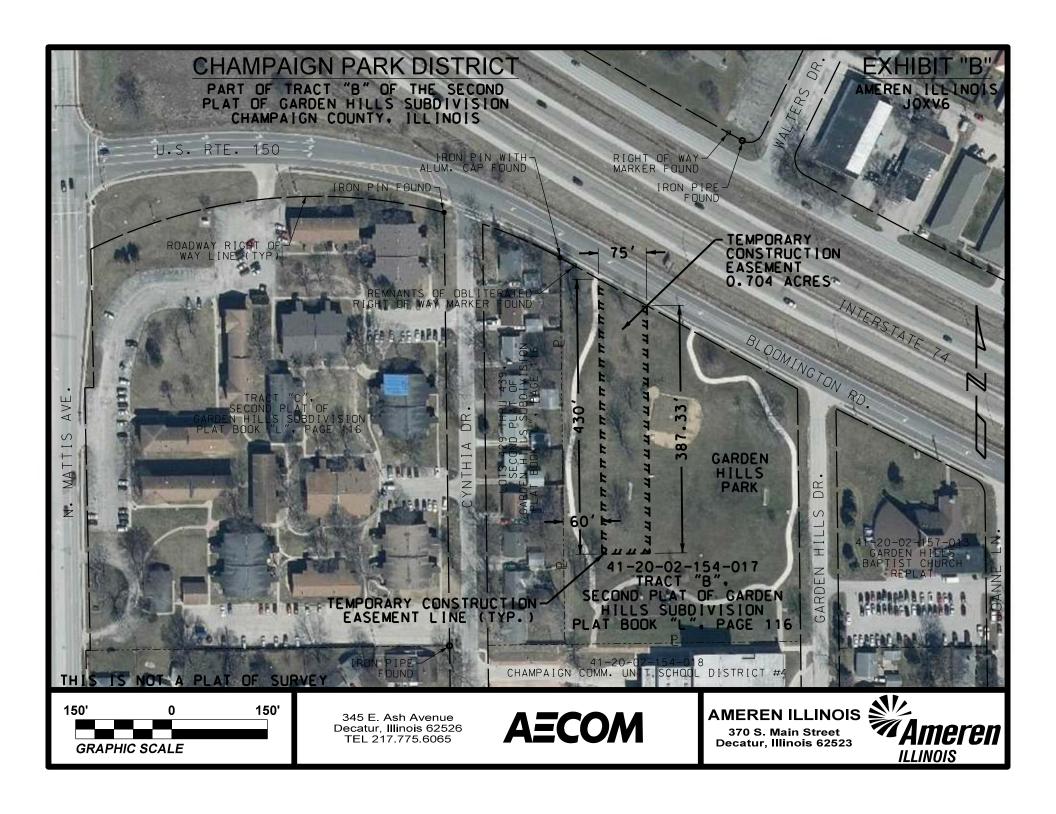
#### **EXHIBIT "A"**

(Grantor's Land)

Tract B of Second Plat of Garden Hills Subdivision, Champaign County, Illinois, as per Plat recorded in Book "L" of Plats at page 116, situated in the City of Champaign, in Champaign County, Illinois.









#### REPORT TO PARK BOARD

FROM: Joe DeLuce, Executive Director

DATE: September 9, 2022

SUBJECT: Acceptance of GASB 75 Interim Actuarial Valuation Report for Fiscal Year

Ending April 30, 2022

#### **Background**

The Park District engaged NyHart to conduct the actuarial valuation for the Park District in relation to health insurance offered to retirees and spouses upon retirement from the Park District. The results of the report are required under governmental accounting standard (GASB) No. 75 *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions,* commonly referred to as OPEB. The report for April 30, 2022 is an update only to the assumptions for health insurance and the discount rate.

The executive summary on page 3 shows a comparison between the current and prior year liability, expenses and discount rate. Of items to note, the discount rate provided is based on the GASB 75 standard and reflects the 20-year general obligation bond indices, and increased from the prior year. This resulted in a decrease to the OPEB liability at 4/30/2022. A detailed breakdown of the liability is represented on page 4; no liability is recognized for Medicare eligible retirees. The footnote disclosure to be included in the financial audit report, along with the liability to be recognized in the government-wide financials are presented on pages 4-8.

#### **Prior Board Action**

May 26, 2021 – Board authorized the Executive Director to execute the Service Agreement with The Howard E Nyhart Company for the two fiscal years ended April 30, 2021 and 2022.

#### **Budget Impact**

Drangrad by:

The FYE2023 budget includes funds to cover this expenditure of \$2,100.

#### Recommended Action

Andrea N. Wallace, CPA Director of Finance

Staff recommends the Board accept the FYE2022 GASB 75 Interim Actuarial Valuation report as presented.

Paviawed by:

Joe DeLuce, CPRP

**Executive Director** 

r repared by.	racific wed by.



# GASB 75 INTERIM ACTUARIAL VALUATION Fiscal Year Ending April 30, 2022

# CHAMPAIGN PARK DISTRICT

#### **CONTACT**

Cody Kocher, ASA, MAAA cody.kocher@nyhart.com

#### **PHONE**

General (317) 845-3500

# **Table of Contents**

	Page
Certification	1
Executive Summary	3
GASB Disclosures	
Schedule of Changes in Net OPEB Liability and Related Ratios	4
OPEB Expense	5
Deferred Outflows / (Inflows) of Resources	6
Sensitivity Results	8
Discussion of Discount Rates	9
Summary of Key Actuarial Assumptions	10
Actuary's Notes	12



August 24, 2022

Andrea N. Wallace, CPA Champaign Park District Bresnan Meeting Center 706 Kenwood Road Champaign, IL 61821

This report summarizes the interim GASB actuarial valuation for the Champaign Park District 2021/22 fiscal year. To the best of our knowledge, the report presents a fair position of the funded status of the plan in accordance with GASB Statement No. 75 (Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions). This report may not be appropriate for other purposes. Please contact Nyhart prior to disclosing this report to any other party or relying on its content for any purpose other than that explained above. Failure to do so may result in misrepresentation or misinterpretation of this report.

The information presented herein is based on the actuarial assumptions and substantive plan provisions summarized in this report and participant information furnished to us by the Plan Sponsor. We have reviewed the employee census provided by the Plan Sponsor for reasonableness when compared to the prior information provided but have not audited the information at the source, and therefore do not accept responsibility for the accuracy or the completeness of the data on which the information is based. When relevant data may be missing, we may have made assumptions we feel are neutral or conservative to the purpose of the measurement. We are not aware of any significant issues with and have relied on the data provided.

The discount rate, other economic assumptions, and demographic assumptions have been selected by the Plan Sponsor with the concurrence of Nyhart. In our opinion, the actuarial assumptions are individually reasonable and in combination represent our estimate of anticipated experience of the Plan. All calculations have been made in accordance with generally accepted actuarial principles and practice.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following:

- · plan experience differing from that anticipated by the economic or demographic assumptions;
- · changes in economic or demographic assumptions;
- · increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period); and
- · changes in plan provisions or applicable law.

We did not perform an analysis of the potential range of future measurements due to the limited scope of our engagement.

To our knowledge, there have been no significant events prior to the current year's measurement date or as of the date of this report that could materially affect the results contained herein.



Neither Nyhart nor any of its employees has any relationship with the plan or its sponsor that could impair or appear to impair the objectivity of this report. Our professional work is in full compliance with the American Academy of Actuaries "Code of Professional Conduct" Precept 7 regarding conflict of interest. The undersigned are compliant with the continuing education requirements of the Qualification Standards for Actuaries Issuing Statements of Actuarial Opinion in the United States.

Should you have any questions please do not hesitate to contact us.

Cody Kocher, ASA, MAAA

lody Korher

Actuary

John Mallows, FSA, MAAA

Actuary

# **Executive Summary**

Champaign Park District Interim GASB 75 Valuation for Fiscal Year Ending April 30, 2022

#### **Summary of Results**

Presented below is the summary of GASB 75 results for the fiscal year ending April 30, 2022 compared to the prior fiscal year as shown in the District's Notes to Financial Statement.

	As of April 30, 2021	As	of April 30, 2022
Total OPEB Liability	\$ 421,490	\$	355,684
Actuarial Value of Assets	\$ 0	\$	0
Net OPEB Liability	\$ 421,490	\$	355,684
Funded Ratio	0.0%		0.0%
	FY 2020/21		FY 2021/22
OPEB Expense	\$ 39,923	\$	31,253
Annual Employer Contributions	\$ 19,217	\$	32,390
	As of April 30, 2021	As	of April 30, 2022
Discount Rate	2.27%		3.98%
Expected Return on Assets	N/A		N/A

Champaign Park District Interim GASB 75 Valuation for Fiscal Year Ending April 30, 2022

### Schedule of Changes in Net OPEB Liability and Related Ratios

OPEB Liability	FY 2021/22	FY 2020/21	FY 2019/20	FY 2018/19
Total OPEB Liability				
Total OPEB Liability - beginning of year	\$ 421,490	\$ 320,633	\$ 304,966	\$ 291,538
Service cost	17,617	17,628	15,028	13,956
Interest	9,602	9,599	11,813	11,823
Change of benefit terms	0	0	0	0
Changes in assumptions	(36,563)	41,908	15,201	3,153
Differences between expected and actual experience	(24,072)	50,939	(9,631)	0
Benefit payments	(32,390)	(19,217)	(16,744)	(15,504)
Net change in total OPEB liability	\$ (65,806)	\$ 100,857	\$ 15,667	\$ 13,428
Total OPEB Liability - end of year	\$ 355,684	\$ 421,490	\$ 320,633	\$ 304,966
Plan Fiduciary Net Position				
Plan fiduciary net position - beginning of year	\$ 0	\$ 0	\$ 0	\$ 0
Contributions - employer	32,390	19,217	16,744	15,504
Contributions - active employees	0	0	0	0
Net investment income	0	0	0	0
Benefit payments	(32,390)	(19,217)	(16,744)	(15,504)
Trust administrative expenses	0	0	0	0
Net change in plan fiduciary net position	\$ 0	\$ 0	\$ 0	\$ 0
Plan fiduciary net position - end of year	\$ 0	\$ 0	\$ 0	\$ 0
Net OPEB Liability - end of year	\$ 355,684	\$ 421,490	\$ 320,633	\$ 304,966
Plan fiduciary net position as % of total OPEB liability	0.0%	0.0%	0.0%	0.0%
Covered employee payroll	\$ 4,040,824	\$ 3,367,228	\$ 3,641,572	\$ 3,571,632
Net OPEB liability as % of covered payroll	8.8%	12.5%	8.8%	8.5%

Champaign Park District Interim GASB 75 Valuation for Fiscal Year Ending April 30, 2022

# **OPEB Expense**

OPEB Expense	FY 2021/22	FY 2020/21
Discount Rate		
Beginning of year	2.27%	2.92%
End of year	3.98%	2.27%
Service cost	\$ 17,617	\$ 17,628
Interest	9,602	9,599
Change of benefit terms	0	0
Projected earnings on OPEB plan investments	0	0
Reduction for contributions from active employees	0	0
OPEB plan administrative expenses	0	0
Current period recognition of deferred outflows / (inflows) of resources		
Differences between expected and actual experience	\$ 1,724	\$ 5,163
Changes in assumptions	2,310	7,533
Net difference between projected and actual earnings on OPEB plan investments	0	0
Total current period recognition	\$ 4,034	\$ 12,696
Total OPEB expense	\$ 31,253	\$ 39,923

Champaign Park District Interim GASB 75 Valuation for Fiscal Year Ending April 30, 2022

#### **Deferred Outflows / (Inflows) of Resources**

Deferred Outflows / (Inflows) of Resources represents the following items that have not been recognized in the OPEB Expense:

- 1. Differences between expected and actual experience of the OPEB plan
- 2. Changes of assumptions
- 3. Differences between projected and actual earnings in OPEB plan investments (for funded plans only)

The initial amortization period for the first two items noted above is based on expected future service lives while the difference between the projected and actual earnings in OPEB plan investment is amortized over five years. All balances are amortized linearly on a principal only basis and new bases will be created annually for each of the items above.

Differences between expected and actual experience for FYE	In	itial Balance	al Balance Initial Amortization Period		Annual cognition	Ur	namortized Balance as of April 30, 2022
April 30, 2019	\$	0	N/A	\$	0	\$	0
April 30, 2020	\$	(9,631)	8	\$	(1,204)	\$	(6,019)
April 30, 2021	\$	50,939	8	\$	6,367	\$	38,205
April 30, 2022	\$	(24,072)	7	\$	(3,439)	\$	(20,633)

Changes in assumptions for FYE	I	nitial Balance	Initial Amortization Period	Annual Recognition		amortized Balance as of April 30, 2022
April 30, 2019	\$	3,153	8	\$ 394	\$	1,577
April 30, 2020	\$	15,201	8	\$ 1,900	\$	9,501
April 30, 2021	\$	41,908	8	\$ 5,239	\$	31,430
April 30, 2022	\$	(36,563)	7	\$ (5,223)	\$	(31,340)

Champaign Park District Interim GASB 75 Valuation for Fiscal Year Ending April 30, 2022

## **Deferred Outflows / (Inflows) of Resources (Continued)**

Net Difference between projected and actual earnings in OPEB plan investments for FYE	Initial	Initial Balance Initial Amortization Period				Annual Unamorti: Recognition of Apr	
April 30, 2019	\$	0	N/A	\$	0	\$	0
April 30, 2020	\$	0	N/A	\$	0	\$	0
April 30, 2021	\$	0	N/A	\$	0	\$	0
April 30, 2022	\$	0	N/A	\$	0	\$	0

As of fiscal year ending April 30, 2022	Deferr	ed Outflows	Defe	rred Inflows
Differences between expected and actual experience	\$	38,205	\$	(26,652)
Changes in assumptions		42,508		(31,340)
Net difference between projected and actual earnings in OPEB plan investments		N/A		N/A
Total	\$	80,713	\$	(57,992)

#### **Annual Amortization of Deferred Outflows / (Inflows)**

The balances as of April 30, 2022 of the deferred outflows / (inflows) of resources will be recognized in OPEB expense in the future fiscal years as noted below.

FYE	Balance		
2023	\$	4,034	
2024	\$	4,034	
2025	\$	4,034	
2026	\$	4,035	
2027	\$	3,642	
Thereafter	\$	2,942	

Champaign Park District Interim GASB 75 Valuation for Fiscal Year Ending April 30, 2022

#### **Sensitivity Results**

The following presents the Net OPEB Liability as of April 30, 2022, calculated using the discount rate assumed and what it would be using a 1% higher and 1% lower discount rate.

- The current discount rate is 3.98%.
- The 1% decrease in discount rate would be 2.98%.
- The 1% increase in discount rate would be 4.98%.

As of April 30, 2022	Net O	PEB Liability
1% Decrease	\$	376,690
Current Discount Rate	\$	355,684
1% Increase	\$	335,863

The following presents the Net OPEB Liability as of April 30, 2022, using the health care trend rates assumed and what it would be using 1% higher and 1% lower health care trend rates.

- The current health care trend rate starts at an initial rate of 7.50%, decreasing to an ultimate rate of 4.50%.
- The 1% decrease in health care trend rates would assume an initial rate of 6.50%, decreasing to an ultimate rate of 3.50%.
- The 1% increase in health care trend rates would assume an initial rate of 8.50%, decreasing to an ultimate rate of 5.50%.

As of April 30, 2022	Net O	PEB Liability
1% Decrease	\$	325,034
Current Trend Rates	\$	355,684
1% Increase	\$	391,230

# **Discussion of Discount Rates**

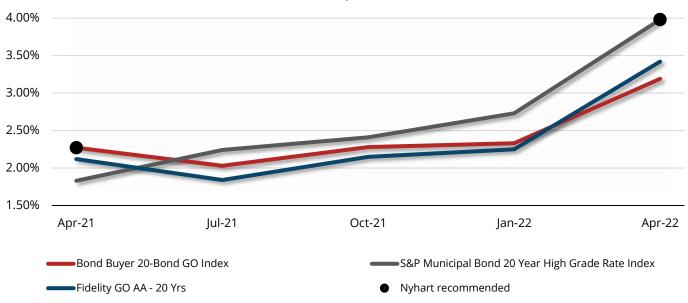
#### Champaign Park District Interim GASB 75 Valuation for Fiscal Year Ending April 30, 2022

Under GASB 75, the discount rate used in valuing OPEB liabilities for unfunded plans as of the Measurement Date must be based on a yield for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another rating scale).

For the current valuation, the discount rate was selected from the range of indices as shown in the table below, where the range is given as the spread between the lowest and highest rate shown.

	Bond Buyer Go 20- Bond Municipal Bond Index	S&P Municipal Bond 20-Year High Grade Rate Index	Fidelity 20-Year Go Municipal Bond Index	Bond Index Range	Actual Discount Rate Used
Yield as of May 1, 2021	2.27%	1.83%	2.12%	1.83% - 2.27%	2.27%
Yield as of April 30, 2022	3.19%	3.98%	3.42%	3.19% - 3.98%	3.98%

#### **20-Year Municipal Bond Indices**



# **Summary of Key Actuarial Assumptions**

Champaign Park District Interim GASB 75 Valuation for Fiscal Year Ending April 30, 2022

For a complete summary of actuarial methods and assumptions, refer to the GASB 75 actuarial valuation report for the fiscal year ending April 30, 2021.

**Measurement Date** For fiscal year ending April 30, 2022, an April 30, 2022 measurement date was used.

**Actuarial Valuation Date** May 1, 2021 with results actuarially projected on a "no gain / no loss" basis to get to the April 30, 2022

measurement date. Liabilities as of May 1, 2021 are based on an actuarial valuation date of May 1, 2021 with

no adjustments.

**Discount Rate** 2.27% as of May 1, 2021 and 3.98% as of April 30, 2022 for accounting disclosure purposes.

Refer to the Discussion of Discount Rates section for more information on selection of the discount rate.

The discount rate was chosen by the plan sponsor based on the information provided in the "Discussion of

Discount Rates" section above.

**Payroll Growth** 

Payroll growth including general wage inflation of 2.75% (includes 2.25% price inflation and 0.50% productivity increases and other macroeconomic forces) plus merit/longevity increases as shown below, which are based on the Illinois Municipal Retirement Fund (IMRF) actuarial valuation as of December 31, 2020. Sample merit/productivity increases are shown in the table below.

Regular			
< 5 Years of Service		5+ Yea	rs of Service
YOS	Merit	Age	Merit
0	7.10%	25	2.50%
1	6.40%	30	2.02%
2	3.60%	35	1.34%
3	2.70%	40	0.98%
4	2.20%	45	0.72%
		50	0.48%
		55	0.28%
		60+	0.14%

The IMRF payroll growth rates were used since the District's health plan does not have sufficient data to be deemed credible experience.

# **Summary of Key Actuarial Assumptions**

Champaign Park District Interim GASB 75 Valuation for Fiscal Year Ending April 30, 2022

**Inflation Rate** 2.25% per year

The inflation rate is based on the current economic environment and future expectations.

**Cost Method**Allocation of Actuarial Present Value of Future Benefits for services prior and after the Measurement Date was determined using Entry Age Normal Level % of Salary method where:

- Service Cost for each individual participant, payable from date of employment to date of retirement, is sufficient to pay for the participant's benefit at retirement; and
- Annual Service Cost is a constant percentage of the participant's salary that is assumed to increase according to the Payroll Growth.

<b>Health Care Trend Rates</b>	FYE	Medical/Rx	FYE	Medical/Rx
	2023	7.5%	2027	5.5%
	2024	7.0%	2028	5.0%
	2025	6.5%	2029+	4.5%
	2026	6.0%		

**Retiree Contributions**Retiree contributions are assumed to increase according to health care trend rates.

# **Actuary's Notes**

#### Champaign Park District Interim GASB 75 Valuation for Fiscal Year Ending April 30, 2022

Other than the addition of the POS health plan, there have been no substantive plan provision changes since the last full valuation, which was for the fiscal year ending April 30, 2021. For a complete summary of plan provisions, refer to the GASB 75 actuarial valuation report for the fiscal year ending April 30, 2021.

Interim year valuation results have been projected from the prior year's valuation, with adjustments for actual premium increases from FY 2021/22 to FY 2022/23. Since the overall increase in premiums was lower than anticipated, the impact of this change was a decrease in liabilities.

Additionally, we have updated the discount rate assumption based on the yield for 20-year-tax-exempt general obligation municipal bonds as of April 30, 2022 (measurement date). The discount rate is 2.27% as of May 1, 2021 and 3.98% as of April 30, 2022. Refer to the Discussion of Discount Rates section for more information on selection of the discount rate. The impact of this change was a decrease in liabilities.

#### **Medical Benefits**

Same benefit options are available to retirees as active employees. The Park District's health plan is fully-insured and experience-rated. The monthly premiums effective on March 1, 2021 and March 1, 2022 are as shown below.

	Eff. March 1, 2021		Eff. Mar	ch 1, 2022
	Retiree	Ret + Spouse	Retiree	Ret + Spouse
НМО	\$ 667.16	\$ 1,579.40	\$ 706.82	\$ 1,747.12
POS	N/A	N/A	\$ 606.13	\$ 1,498.04

**Retiree Cost Sharing** 

Retirees pay the full cost of coverage.

#### REPORT TO PARK BOARD

FROM: Joe DeLuce, Executive Director

DATE: September 28, 2022

**SUBJECT:** Rules and Regulations Ordinance – Compiled Public Comments



#### Background

A public review and comment period for the draft Rules and Regulations Ordinance was open from Tuesday, September 13th to 5:00 pm on Tuesday, September 20th. The public review draft as well as an electronic comment submittal form was available on the Park District website and the invitation comment was also posted on the Park District social media outlets. Additionally, the link was emailed to individuals that had previously requested it and to cycling special interest groups. The comments the Park District received were anonymous.

All comments that were received are listed in the boxes below for information and discussion. Park District staff are seeking consensus from the Board about items that are highlighted in yellow to integrate into the final draft.

#### Tentative Timeline on Rules and Regulations Approval

Sept. 12 to 20 Public review comment period.

Sept. 28, 2022 Board review of public comment and consensus on items (Discussion item).

Oct. 26, 2022 Board study session with final draft of Ordinance (Discussion item).

Nov. 9, 2022 Board approval of Rules and Regulations Ordinance.

#### Public Comment and Information for Commissioners

#### Rules and Regulations Subject: General Comments

Resident A (9/13) - Stricter penalties for leaving trash and for property destruction and vandalism.

Response – Comment not directly to document. All concerns they listed are restricted. The Rules and Regulations Ordinance does not establish penalties. No discussion needed.

Resident B (9/13) - Fewer green lawns and more native pollinator plantings throughout park district properties!

Response – Unrelated to Rules and Regulations Ordinance. No discussion needed.

**Resident C** (9/13) - Thank you for these changes! It's good to allow a variety of users in the parks, including people who are riding bikes, ebikes, scooters, skateboards, and skates.

Response – Comment in favor of some changes. No discussion needed.

Resident F (9/14) - Better management of owners not having dogs on leash. Porter Park is TERRIBLE!!

Response – General comment on people ignoring the existing leash rules. No discussion needed.

#### Rules and Regulations Subject: Park Open and Close Times

Resident D (9/13) - I don't understand the hours in 2-A. It says "either astronomical dusk or 11:00 p.m., prevailing local time until dawn or 5:00 a.m., prevailing local time, on the following morning unless otherwise posted." It it the earlier or later time that matters? The latest astronomical dusk in Champaign is 10:30 pm, so always earlier than 11:00 pm in any case. I assume "dawn" is astronomical dawn but it should be spelled out.

Response – First, there may be a misunderstanding on park times. All of our parks have *either* a Dawn to Dusk *or* a 5 am to 11 pm opening posted on the park sign. A park does not have both times. Second, the individual is correct in that we should also define "astronomical dawn" or "dawn" in our rules and regulations. We are suggesting adding those definitions to the document.

#### Rules and Regulations Subject: Noise

**Resident D (9/13)** - I would also suggest prohibiting the making of noise by any means (e.g., shouting, hitting balls, provoking dogs) between 9pm and 7am, or whatever the standard municipal noise ordinance is for residential areas.

Response – The City of Champaign's current noise ordinance has quiet from 10:00 pm to 7:00 am each night. Our parks that are designated open from dawn to dusk, as well as parks designated open from 5:00 am to 11:00 pm, would have activity prior to 7:00 am and after 10:00 pm. However, in this draft ordinance we have (Chap. 4, Sec. 4) has that a person can not use a sound or energy amplification device that emanates sound more than 50 feet from the device. And (Chap. 5, Sec. 9) limits unnecessary sounds from motor vehicles. There are no further current restrictions on noise from shouting, hitting balls, etc

#### Rules and Regulations Subject: Bicycles - No riding in areas designated or posted as prohibiting bicycles.

- **Resident I** (9/16) I'd like to be able to us parks' multi-use paths while riding an electric bike instead of having to stay on the street. Talking about electric assist, though to be clear the Veo mopeds have a governor limiting their max speed to 15mph which is slower than my average bicycle speed.
  - Response The current draft does not restrict electric bikes except in areas where all bikes would be restricted.
- **Resident J** (9/16) Part A I'm concerned that this might prohibit bikes along many paths. Which paths will prohibit bikes? I use trails and paths in many different parks, and I'm alarmed at the thought that bikes might now be prohibited in them.

Response – The District should retain the ability to be able to close certain areas to cycling either permanently or temporarily for the safety of multiple users. This would include areas of danger/construction, areas where there have been multiple incidents, programs or special event areas, sports fields and courts, etc. Please also see the discussion on restrictions of sidewalks narrower than 4 feet.

Resident J (9/16) - I'm glad to see you're not totally prohibiting e-bikes, but I'm confused by the definition. Could you clarify by referring to class 1, 2, or 3 e-bikes? It's very important to me that both class 1 and 2 be allowed in the parks. Banning class 2 e-bikes is discriminatory against people with disabilities. Many people with disabilities use various kinds of adaptive bikes, including electric assist and throttle bikes. These are not always visible or conspicuous, but using an e-bike can lessen pain for many different conditions. It's not easy to see at first glance that a bike is a class 2 e-bike unless it's a Veo with distinctive markings. Veo bikes are more likely to be used by people who may not have the means to buy their own e-bike. Therefore the effect of this policy will be felt more by people with lower income.

Response – In the current Ordinance draft, we are not banning any class of electronic bicycles except in areas where all bicycles would be banned.

#### Rules and Regulations Subject: Bicycles - Riding prohibited on sidewalks less than four feet in width.

**Resident G** (9/14) - I would like see the restriction on riding a bicycle on a sidewalk less than 4 feet in width removed. Imposing this new rule would limit my use of the parks. If I'm correctly guessing the motivation for this regulation, perhaps you could instead emphasize that pedestrians have the right-of-way on all sidewalks?

I often ride on such sidewalks. At least 90% of the time that I am in the parks on the sidewalks, there are no pedestrians at all. I greatly prefer to ride in the streets over a sidewalk with pedestrians! When I do encounter a pedestrian on a sidewalk, I yield right-of-way to them, alerting them that I am coming if I am approaching them from the rear. This is common courtesy.

Perhaps there is a problem with a few inconsiderate cyclists; but in that case it's not fair to try to solve it by restricting all cyclists. And for what it's worth, I have \*never\* seen an inconsiderate cyclist in any Champaign park.

I simply don't understand the need for this regulation. But I clearly understand how it would keep me from using some parks at all, and how disappointed I would be (I don't drive a car, so bicycling is my only option).

**Resident H** (9/14) - I have concerns about the bicycle regulations. For context, I regularly ride to, and in, Champaign Parks with my daughter who is 8 years old.

^ I have not measured the trails at the parks where my daughter and I ride, but I think this could be overly restrictive. I'd like to allow single-file riding on narrower paths when pedestrians are not around.

Response to both above – The American Association of State Highway and Transportation Officials (AASHTO) generally recommends a four foot wide safe operating width for a single file bike rider. Based on these safety recommendations, we chose to state that any sidewalk less than four feet would be restricted. When that is paired with other uses such as pet walking and six foot leash limits and pedestrian safe width limits, it further solidifies why we added the rule. Additionally, in areas where there are sidewalks smaller than four feet, there are alternative routes with wider sidewalks within the riding areas in our parks.

#### Rules and Regulation Subject: Bicycles - No riding on any path or trail more than two abreast.

**Resident E** (9/14) - During the pandemic we enjoyed exploring your parks on our bikes. We discovered that we could reach many destinations in Champaign safely and enjoyably using your pathway system. I have serious problems with my knees and walking more than a mile causes pain so my bike is my primary mode of transportation. Biking the parks has been such a joy.

I understand the need to provide for safe use of the park for all users. People using bikes to enjoy the park need to give the right-of-way to pedestrians. I would think the primary rule to emphasize in your new regulations would be to focus on ensuring that people riding bikes know that they must yield to pedestrians and operate their bikes in a safe and courteous way. I realize that some people who are able to enjoy the parks via walking don't want to share the space with those of us who need to use bicycles, but we all pay for the parks and should be able to enjoy and use them

I am concerned several of the provisions in Chapter 4 which seem to be overly restrictive and punitive toward people enjoying the parks via bicycle. If we are biking on a multi-use pathway with no other users nearby why would you prohibit my husband and I from riding side-by-side to enjoy the park? This seems unnecessarily restrictive and targets people who use bikes from enjoying the park the same way people who can walk do.

**Resident H** (9/14) - ^ Riding two abreast on roadways should be allowed. When I am riding with my daughter on roadways, I want to be able to ride alongside her for safety. If she is in front of me, or behind me, that puts her at risk since she is less visible than I am. Under Illinois law bikes are entitled to use roadways just like cars, and it is wrong for the parks to infringe on this right.

Response to both items above – There seems to be a misunderstanding in both of the above cases. We are not restricting individuals from riding side by side. We are restricting them from riding three or more abreast. This is standard riding practice. I looked for a better way to phrase this, but this is standard language in rules and regulations published by federal and state groups. Further action is not needed at this time.

Rules and Regulation Subject: Bicycles – Can't ride with any other person on a bicycle, except for tandem bicycles and bikes equipped with child seats or trailers, which have dedicated seats for each person.

**Resident E** (9/14) - My bike is designed to allow a passenger to ride on the back. There is a pad for a passenger to sit on and foot rests. If you remove the word "tandem" this provision seems more reasonable. However, this provision also seems to be targeting lower income people who often carry passengers on their bikes because they cannot afford a tandem bike.

Resident I (9/16) - Part H - I'd prefer this say "except for bicycles designed for passengers", because many new non-tandem bikes are designed for two adults to ride.

Response – We have found multiple definitions for "tandem bicycles" in English language use. Therefore, we are proposing to add to the existing Ordinance language "...child seats or trailers, or any bicycle design that has dedicated seats for each person."

Rules and Regulation Subject: Bicycles – Can't leave unattended their bicycle, except in a bicycle rack when such is provided and there is space available.

Resident E (9/14) - There are very few bike racks provided in the parks. I am puzzled as to why this provision is included. What is the purpose of the rule?

**Resident H** (9/14) - ^ Not all parks have sufficient bike racks and they are sometimes not located close to playgrounds and other areas of the park. It should be permissible to park bikes in locations other than bike racks so long as they do not obstruct other uses of the park, obstruct movement of people or vehicles, or cause damage to property.

Thank you for considering this feedback, and I'm hopeful that the regulations can be updated to make them more inclusive for cyclists, especially people who ride with their kids. We represent an important constituency for the parks and I would not want that to be undermined.

**Resident I** (9/16) - Part I - Many parks don't have any bike racks at all, or not enough bike spaces. I've seen 20+ bikes at Morrissey Park on extra-nice days. I don't want to prohibit people from biking to the park just because there isn't enough bike parking.

Response to all items above – This rule exists for multiple reasons. To encourage locking of bicycles to avoid theft. To keep bikes from being placed in unsafe areas such as sidewalks, playground fall zones, ballfields, etc. And to have safe and efficient operation of tasks that occur in parks such as mowing and utility vehicle operation. The term "unattended" would not apply to individuals that get off of their bikes to recreate nearby.

Prior	Board	Action
-------	-------	--------

April 27, 2022 – Board presented timeline, memo, original Rules and Regulations Ordinance, and new staff red-lined Rules and Regulations ordinance and tabled discussion of the Rules and Regulations until a later date.

June 8, 2022 – Preliminary discussion on the procedures we will be taking to review the Rules and Regulations as well as questions and considerations for the document.

June through August 2022 – Commissioners review of Rules and Regulations Ordinance.

#### **Recommended Action**

No formal action is requested at this time.

Prepared by:	Reviewed by:
Daniel Olson Director of Operations	Joe DeLuce Executive Director